

### **TRANSCRIPT**

June 28, 2005

#### MONTGOMERY COUNTY COUNCIL

### **PRESENT**

Thomas Perez, President George Leventhal, Vice President Phil Andrews Michael Knapp

Howard Denis Nancy Floreen
Marilyn J. Praisner Steven A. Silverman

Michael Subin



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Council President Perez:

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Good morning. Dr. Dean Ahmed, oh, there you are. Good morning, thank you for coming from the Islamic Society of Washington area. We will begin. Thank you for your presence.

9 10 11

- Dr. Ahmed:
- Thank you. 12

In the name of God the most gracious the most merciful, all praise belongs to God, the 13 Lord and the cherisher of the worlds. The most gracious, the most merciful, the master of 14 the day of judgment, thee do we worship and thine aid we seek. Show us the straight 15 way, the way of those on whom thou hast bestown thy grace, those whose portion is not 16 wrath and who go not astray. Most merciful Lord we thank you for the blessings of this 17 democratic society. We ask you to guide these Council members whom we have 18 entrusted to govern our affairs. Grant them the wisdom to understand in consultation with 19 the people they govern, what is in the interest of the people of Montgomery County. Grant 20 them the courage to do what is right and just even without regard with their own interests.

21 Bless them and all the people of Montgomery County with success. You are the divine 22 23

legislator in the affairs of human kind as in the operations of the heavens and the earth.

May thy will be done.

24 25 26

- Council President Perez:
- Thank you.

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Good morning. We had a couple proclamations that we're deferring, one was the Quince Orchard High School baseball team and the other, Victory Tower, we're going to defer those -- but hold on. We're going to do a few presentations for Mosquito Awareness Week. Here we go. Mr. Leventhal, take it away.

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- Councilmember Leventhal:
- I'm feeling very aware of mosquitoes today. 35

36 37

- Council President Perez:
- Dr. Tillman, come on up. All right. We care because we love. 38

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- Councilmember Andrews: 40
- We have some performance artists up here. 41

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- Council President Perez: 43
- That was very good by the way. 44



- 1 Councilmember Leventhal
- 2 This is a serious issue, but.

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- 4 Council President Perez:
- 5 You practiced this morning. I'm very impressed.

6

- 7 Councilmember Leventhal
- 8 This is a problem that really bugs me and I'm itching to offer this proclamation this
- 9 morning.
- 10 Mosquito Awareness Week.
- Okay. There are some very serious issues associated with mosquitoes and this is the
- season for them, and we appreciate the leadership of our Health Department in making
- sure that everyone is aware of public health threats like this one and so we're offering this
- joint proclamation, the Executive and Council this morning, and it states that "Whereas
- mosquito-borne diseases, including malaria, yellow fever, encephalitis, and West Nile
- Virus have historically been a source of human and animal suffering, illness and death in
- the United States" -- what is this? I can't see it. What is it? Added protection.
- 18 I need netting. I need mosquito netting.
- 19 "In the United States and worldwide, and whereas an excess number of mosquitoes
- diminishes our enjoyment of the outdoors, public parks and playgrounds, hinders outdoor
- work, decreases livestock productivity, and reduces property values, and whereas the
- Asian Tiger, a day biting mosquito, and other non-invasive species are being found in
- 23 Montgomery County and whereas public awareness and the cooperation of all residents
- 24 plays an important role in the control and prevention of diseases spread by mosquito
- populations now therefore do we, Douglas M. Duncan, County Executive, and Thomas E.
- 26 Perez, County Council President, hereby proclaim the week of June 26 to July 2, 2005 as
- 27 Mosquito Awareness Week in Montgomery County, residents should take steps to
- eliminate mosquito breeding areas around the home and community". Dr. Tillman, would
- vou like to make a few remarks?

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- Dr. Tillman:
- Yes. We thank you very much for this proclamation. It is important for all Montgomery
- residents to realize that July through September is the peak outdoor season, It's also the
- peak season for high activity of mosquitoes. There are some simple things you can do to prevent the spread of mosquitoes and putting yourself at risk for West Nile and other
- infections and that is to make sure you eliminate areas of standing water around your
- home and your property. So if you've got old tires or anything that collects water, make
- sure you drain that water. If you're going to be out in parks, camps or biking, you want to
- wear protective clothing and a mosquito repellant. 25 to 30% DEET is effective against
- 40 mosquitoes as well as ticks. There are some newer products out there, you need to
- carefully read the labels, but realize those newer products give you less duration of
- effectiveness so DEET is your safest bet. But we thank you for making this proclamation.

- 44 Councilmember Leventhal:
- Thank you, Dr. Tillman.





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- 2 Marilyn, good to see you. Thank you. Thank you for your good work increasing public
- 3 awareness of the various health threats in our community.
- 4 Thank you. Here we go. We need a giant size mosquito to pose behind us.
- 5 You know, I have one I could have brought it.
- 6 Yeah, we should have brought it. Very good. Okay. Thank you. This is why I ran for
- 7 public office.

8

- 9 .Council President Perez:
- District Council says. We're getting to that in a little while.
- 11 Keep the bugs --
- 12 This is all for District Council.
- Okay. Ms. Lauer, announcement and agenda and calendar changes.

14

- 15 Clerk Lauer
- No changes this week, thank you.

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- 18 Council President Perez:
- Okay. Very effective presentation.
- How did we do that?
- 21 Approval of minutes, Madam Clerk?

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- 23 Clerk:
- You have the minutes of May 11, 13, 18 and 26, for approval today.

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- 26 Councilmember Subin:
- Move approval.

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- 29 Council President Perez:
- 30 Seconded? All is in favor.
- Unanimous among those present. Receipt of petitions. I don't know that there are any
- petitions today. Is that correct? Okay. Yeah, none. Okay. Well, then let's move to the
- 33 consent calendar.

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- 35 Councilmember Praisner:
- 36 Move Approval.

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- 38 Council President Perez:
- 39 Moved and seconded. Mr. Andrews.

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- 41 Councilmember Andrews:
- Thank you, Mr. President. I wanted to commend all those who are being appointed today
- and confirmed today to the various commissions and committees and to recognize and
- thank Gloria Aparicio and Brad Davis for their willingness to serve on these commissions.



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Council President Perez:
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     Okay. No other lights, all those in favor. Unanimous among those present. Moving right
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     along to the District Council session. Zoning Text Amendment 05-07, Parking Facilities
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     Country Inn Zone. Let me turn to the distinguished Chair of the PHED Committee.
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     Councilmember Silverman:
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     Thank you, Mr. President. That committee unanimously endorsed the codification issue
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     that is enclosed in ZTA 05-07 that is report.
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 9
     Councilmember Praisner:
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     One more time.
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12
     Council President Perez:
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     Very effective.
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15
     Councilmember Silverman:
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     If at first you don't succeed. Try, try, try, and try.
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     Councilmember Praisner:
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     You'd think we had 101 countries.
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     Council President Perez:
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     Right. Madam Clerk, please call the roll.
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     Clerk:
25
     Mr. Denis
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     Councilmember Denis:
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     Yes.
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30
     Clerk:
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     Ms. Floreen
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33
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     Councilmember Floreen:
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     Yes.
36
     Clerk:
37
38
     Mr. Silverman
39
     Councilmember Silverman:
40
     Yes.
41
42
     Clerk:
43
     Mr. Knapp
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Councilmember Knapp: 1 Yes. 2 3 4 Clerk: Mr. Andrews 5 6 Councilmember Andrews: 7 Yes. 8 9 10 Clerk: 11 Ms. Praisner 12 13 Councilmember Praisner; 14 Yes. 15 16 Clerk: 17 Mr. Leventhal 18 19 Councilmember Leventhal: 20 Yes. 21 22 Clerk 23 Mr. Perez 24 25 Council President Perez: 26 27 Yes. Passes 8-0. Legislative session, approval of legislative journals for general approval. 28 None. Okay. No bills to introduce. Call bills for final reading. Bill 13-05 Special Capital 29 Improvements project, Sixth District police station. Let me turn to Mr. Andrews. 30 31 32 Councilmember Andrews: Sure. This is a bill that's required because the cost of the facilities that are listed here as 33 special capital improvement projects exceeds the minimal level required by that law. The 34 Sixth District police station is a much needed facility that will allow the Sixth District to be 35 served by a full service station that can accommodate all the various services are needed 36

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Council President Perez:

next 15 to 20 years.

in such a station and it is moving forward as quickly as we can so that we can have it in

mention the Judicial Center while I'm at it. The Judicial Center Annex is a facility that

place within about three years. So that is the first bill, 13-05. Likewise, I'll mention, let me

really is needed now. We're moving forward with that as quickly as we can as well. And it

is something that will allow the expansion of the courts to proceed as expected over the



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Great. And Mr. Silverman, I don't know if you wanted to mention the White Oak 1 Community Center, 15-05. 2 3 Councilmember Silverman: 4 We support it. 5 6 Council President Perez: 7 We support it. Very well. The Council of the, the brevity council today. We like that. 8 9 Okay. So why don't we, we have to do separate votes I guess on these three bills, so we'll 10 start with 13-05 the Sixth District police station. 11 12 13 Clerk: Mr. Denis 14 15 Councilmember Denis: 16 Yes. 17 18 Clerk: 19 Ms. Floreen 20 21 Councilmember Floreen: 22 Yes. 23 24 Clerk: 25 Mr. Silverman 26 27 Councilmember Silverman: 28 Yes. 29 30 Clerk: 31 32 Mr. Knapp 33 Councilmember Knapp: 34 35 Yes. 36 Clerk: 37 38 Mr. Andrews 39 Councilmember Andrews: 40 Yes. 41 42 Clerk: 43 Ms. Praisner 44



1	Councilmember Praisner:
2	Yes.
3	Clerk:
4 5	Mr. Leventhal
6	Wir. Leventrial
7	Councilmember Leventhal:
8	Yes.
9	
10	Clerk:
11	Mr. Perez
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13	Council President Perez:
14	Yes.
15	Bill passes 8-0. Bill 14-05.
16	Ola ala
17	Clerk:
18	Mr. Denis
19	Councilmomhar Dania
20	Councilmember Denis: Yes.
21	165.
22 23	Clerk:
23 24	Ms. Floreen
2 <del>4</del> 25	W3. 1 1010011
26	Councilmember Floreen:
27	Yes.
28	
29	Clerk:
30	Mr. Silverman
31	
32	Councilmember Silverman:
33	Yes.
34	
35	Clerk:
36	Mr. Knapp
37	_
38	Councilmember Knapp:
39	Yes.
40	
41	Clerk:
42	Mr. Andrews
43	0
44	Councilmember Andrews:



1	
2	Clerk:
3	Ms. Praisner
4	Councilmember Praisner:
5	Yes.
6 7	163.
8	Clerk:
9	Mr. Leventhal
.0	
.1	Councilmember Leventhal:
2	Yes.
.3	
.4	Clerk:
.5	Mr. Perez
6	Council President Perez:
.7	Yes.
9	8-0 again. 15-05 White Oak.
20	o agami io oo miiio bam
21	Clerk:
22	Mr. Denis
23	
24	Councilmember Denis:
25	Yes.
26	Clarks
27	Clerk: Ms. Floreen
28 29	WS. I IOIEEII
30	Councilmember Floreen:
31	Yes.
32	
33	Clerk:
34	Mr. Silverman
35	
36	Councilmember Silverman:
37	Yes.
88 89	Clerk:
10	Mr. Knapp
ю 11	ινι. Ινιαρρ
12	Councilmember Knapp:
13	Yes.
14	
15	Clerk:

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Mr. Andrews 1 2 Councilmember Andrews: 3 4 Yes. 5 Clerk: 6 Ms. Praisner 7 8 Councilmember Praisner: 9 Yes. 10 11 Clerk: 12 Mr. Leventhal 13 14 Councilmember Leventhal: 15 Yes. 16 17 Clerk: 18 Mr. Perez 19 20 Council President Perez: 21 22 Bill passes 8-0. Let's turn to Agenda Item Number Seven. I'll turn it the distinguished 23 chair of the T&E Committee to talk about junk. Junk dealers, junk yards. 24 25 26 Councilmember Silverman: Does this include junkyard dogs? 27 28 Council President Perez: 29 No, that's the public hearing next week. 30 Mr. Andrews will be chairing. 31 32 Councilmember Floreen: 33 Thank you, Mr. President. Well, it has been brought to our attention that for once there's 34 legislation that we do not need because we have so effectively addressed these concerns 35 everywhere else. And so it is with great reluctance that the T&E Committee recommends 36 that we step back from our legislative work and say we can repeal something. And 37

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42 Council President Perez:

43 Madam Clerk, please call the roll.

environmental regulations. Great.

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45 Clerk:

basically the Bill 6-05 is to repeal the law requiring junk dealers and junk yards to be

licensed. It's basically obsolete because it's addressed through a myriad of other



1	Mr. Denis
2 3	Councilmember Denis:
4	Yes.
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6	Clerk:
7	Ms. Floreen
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9	Councilmember Floreen:
.0	Yes.
.1	Clerk:
3	Mr. Silverman
.4	Wil. Gilverman
5	Councilmember Silverman:
6	Yes.
7	
8	Clerk:
9	Mr. Knapp
20	O a sur a llar a mala an IV a a mar
21	Councilmember Knapp: Yes.
22 23	res.
.5 24	Clerk:
25	Mr. Andrews
26	
27	Councilmember Andrews:
28	Yes.
29	
80	Clerk:
31	Ms. Praisner
32	Councilmember Praisner:
33 34	Yes.
35	163.
36	Clerk:
37	Mr. Leventhal –
88	
39	Councilmember Leventhal:
10	Yes.
11	Clark.
12	Clerk:
13 14	Mr. Perez

45 Council President Perez:



Yes. Okay. Passes 8-0. Let's turn to expedited Bill 11-05, Collective Bargaining, Corrections Department Sergeants.

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To the distinguished chair of the MFP Committee who turns to the lead member for personnel.

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7 Councilmember Praisner:

8 Equally distinguished.

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10 Council President Perez:

11 Everybody's distinguished.

12 13

#### Councilmember Denis:

Thanks for putting me in, Coach. Appreciate it. Expedited Bill 11-05 was introduced at 14 the request of the County Executive on April 26. It would include the 44 Uniformed 15 Correctional Department Sergeants in the collective bargaining unit. A hearing was held 16 on June 14. There was no opposition expressed at the time of the hearing, however, a 17 petition was submitted in opposition to the legislation. As Staff pointed out in the packet, 18 however, there was an error in the body of the petition so far as characterizing the facts of 19 the legislation and as reflected in today's packet, the provision that is complained of 20 would not affect the duties or status of a supervisor including the Sergeants. When we 21 had the work session before the Management Fiscal Policy Committee on June 20, in 22 response to guestion that I asked, it turns out that there were authorization cards signed 23 by 68% of the affected employees. Authorization cards are a device that is called for 24 under the National Labor Relations Board. Their standards do not bind employers. 25 including governments, but they are generally followed for the purpose of consistency and 26 so that there will be established procedures. And under the NLRB procedures, if 30% of 27 those affected sign authorization cards or what are sometimes call expression of interest 28 cards, the employer can decide to have an election. If 50% or more of the affected 29 employees sign authorization cards, the employer can declare that the bargaining unit is 30 expanded to that extent. And that, in fact, is what has happened here. At the Committee 31 meeting we requested a third-party verification of the authorization cards and again, as a 32 procedure for that under the NLRB, so a labor relations administrator whose name is 33 Andrew Strongin checked out the authorization cards and concluded that over 50% had 34 been signed. The evidence of the testimony was 68%, but you need have verification for 35 only 50% or more. So the committee approval of the legislation was contingent upon the 36 third-party verification and the third-party verification has been received. So with that 37 background, the Committee voted unanimously to support the legislation. 38

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#### Council President Perez:

- Okay. Did you want to, well, why don't we just do this and we'll turn to the next one.
- Okay. No lights. So Madam Clerk, please call roll.

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#### 44 Clerk:

45 Mr. Denis



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2	Councilmember Denis:
3	Yes.
4	_
5	Clerk:
6	Ms. Floreen
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8	Councilmember Floreen
9	Yes.
10	
11	Clerk:
12	Mr. Silverman
13	
14	Councilmember Silverman:
15	Yes.
16	
17	Clerk:
18	Mr. Knapp
19	
20	Councilmember Knapp:
21	Yes.
22	
23	Clerk:
24	Mr. Andrews
25	
26	Councilmember Andrews:
27	Yes.
28	
29	Clerk:
30	Ms. Praisner
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32	Councilmember Praisner:
33	Yes.
34	
35	Clerk:
36	Mr. Leventhal -
37	
38	Councilmember Leventhal:
39	Yes.
40	OL . I
41	Clerk:
42	Mr. Perez
43	0 15 11 15
44	Council President Perez:



Yes. Bill passes 8-0. Expedited Bill 12-05 Personnel Salary Schedules. And the Committee recommends approval. Mr. Denis.

3

- 4 Councilmember Denis:
- Thank you, Mr. President. This item is linked to the next action item which deals with the 5 regulation itself so I'll be sliding back and forth as we discuss this. Expedited Bill 12-05 6 deals with the salary schedules for Uniformed Correctional Officers. It was introduced on 7 May 26. The work session was on June 20. The public hearing was on June 21. We 8 raised questions as to the juxtaposition of the work session and the hearing, and we were 9 told that because this was not deemed controversial and, in fact, that has turned out to be 10 the case I believe, that the timing of the work session and the hearing were established. 11 But I think we expressed our view that to the fullest extent possible we should have the 12 hearing before the worksession. This resolution does establish a new salary schedule for 13 Uniformed Correctional Officers and it essentially is a housekeeping bill. It conforms the 14 code to the budget which is usually a good idea. And it was in this case. We did accept 15 the Staff recommendations to clarify that the Deputy Sheriff's salary schedule will apply to 16 Deputy Sheriffs who are included in the bargaining unit, and I would also point out that the 17 salaries schedule is retroactive to January 9, 2005. And the reason for that is that it 18 includes a 2% longevity increase and that is the same date that Correctional Officers in 19 the unit have become eligible for the 2% longevity increase, so it applies as well to the 20

unrepresented. And that basically is it for the expedited bill. And as I say, the next action

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24 Council President Perez:

item deals with the resolution itself on the regulation.

25 Okay.Madam clerk.

Mr. Denis

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27 Clerk:

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- 30 Councilmember Denis:
- 31 Yes.

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- 33 Clerk:
- 34 Ms. Floreen

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- 36 Councilmember Floreen:
- 37 Yes.

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- 39 Clerk:
- 40 Mr. Silverman

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- 42 Councilmember Silverman:
- 43 Yes.

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45 Clerk:



1 Mr. Knapp 2 Councilmember Knapp: 3 4 Yes. 5 Clerk: 6 Mr. Andrews 7 8 Councilmember Andrews: 9 Yes. 10 11 Clerk: 12 Ms. Praisner 13 14 Councilmember Praisner: 15 Yes. 16 17 Clerk: 18 Mr. Leventhal 19 20 Councilmember Leventhal: 21 Yes. 22 23 Clerk: 24 Mr. Perez 25 26 Council President Perez: 27 Yes. Bill passes 8-0. And finally resolution to approve FY '05 and '06 Salary Schedule for 28 Uniformed Correctional Schedules. Mr. Denis. 29 30 31 32 Councilmember Denis: Thank you, Mr. President. This regulation, as I mentioned, is linked to the previous bill 33 that has now been adopted. It is essentially a housekeeping in following the collective 34 bargaining agreement and other parts of the regulation apply to the unrepresented. For 35 example, the automatic deposit of checks. We spent the time discussing the provision on 36 domestic partners, and the Committee concluded that the language in Section 17-7b gave 37 the CAO sufficient flexibility and the Committee did not see fit to make any changes in that 38 area. Incentive pay is also included and the Committee recommended that since there

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Council President Perez:

previous bill.

were technical additions to the regulation that the regulation be reissued by the Executive

as 19-04AM to indicate that it was, in fact, amended after transmittal to the Council. And

I want to thank Kathleen Boucher for her great efforts on this regulation and on the



- 1 Madam Clerk. I'm sorry, all those in favor. Mr. Subin had asked to be noted as voting in
- the affirmative on the previous matters that were before us. Yeah. That would be Agenda
- 3 Items 3.

4

- 5 Councilmember Leventhal:
- 6 Does that include the removal of the Chair of the Education Committee?

7

- 8 Council President Perez:
- 9 Items 3, 4, 5, 6, 7, 8 and 9. So if you could record them.
- 10 And he'll be replaced by Al Haig I believe, under our chain of command.
- Okay. So we are ready to turn to the OLO report. Apologize for being a little bit ahead
- but we, oh, Mr. Andrews.

13

- 14 Councilmember Praisner:
- 15 I want to move to release the report. Yes.

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- 17 Councilmember Subin:
- 18 Second.

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- 20 Council President Perez:
- 21 Move to second. All those in favor. Mr. Andrews.

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Councilmember Andrews:

Thank you. I just wanted to make an announcement while we're all here and that is, next Thursday, the Public Safety Committee is holding a public hearing for the purpose of seeking testimony on a proposal, the possibility of a proposal to require that dogs be leashed and we are seeking testimony on this because this was not part of the original bill and we wanted to make sure that we heard some testimony on this. As of now, we have not received any sign-ups for this testimony, for this public hearing and I want to make sure that the public is aware that Public Safety Committee is holding this public hearing next Thursday night, July 7 at 7:30 explicitly to seek testimony on this issue. So for those who are out there reporting about the Council, I hope that the word will get out to the public that there will be a public hearing next Thursday at 7:30 here by the Public Safety Committee to consider the possibility of a leash law for dogs.

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- 37 Councilmember Silverman:
- 38 Is it BYOD?

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- 40 Council President Perez:
- If people don't show up, Mr. Andrews, no barking about what you do.

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43 Councilmember Andrews:



- Yeah. We will, of course, written testimony is appreciated, and people can submit
- testimony and not be here. But we hope that people will come to the public hearing and
- tell us what they think about the possibility of a leash law for dogs in Montgomery County.

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- 5 Council President Perez:
- 6 Thank you.

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- 8 Councilmember Andrews:
- 9 Thank you.

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- 11 Council President Perez:
- Okay. The report has been released and let's turn to our friends and colleagues in OLO
- and remember that we have a new system here so you need to identify yourself for the
- record. And we have a colleague from MCPS who's joining us today. Why don't you
- come up just in case there are any questions?

16

- 17 Scott Brown:
- Hello. My name is Scott Brown from the County Council's Office of Legislative Oversight.

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- 20 Craig Howard:
- 21 Craig Howard from the Office of Legislative Oversight.

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- 23 Karen Yoskowitz:
- 24 Karen Yoskowitz from the Office of Legislative Oversight.

25

- 26 Jody Leck
- 27 Jody Leck, Acting Associate Superintendent, Montgomery County Public Schools Office of
- 28 Curriculum and Instructional Programs.

- 30 Craig Howard:
- Good morning, everybody. We're here this morning to present the highlights of OLO's
- report on an assessment of the MCPS' Language Assistant Services. Our presentation
- this morning will look at the scope of OLO's assignment, present data on MCPS' limited
- English proficient community, present findings on MCPS' Language Assistant Services,
- and present OLO's recommendations for Council action.
- Under Federal and State law, MCPS must provide limited English proficient, or LEP
- 37 students equal access to educational services. This requirement includes providing
- opportunities for parents to be involved in the education of their children. In terms of our
- assignment, the study focused on the ways the MCPS Staff communicate with and
- otherwise support LEP parents and students. Evaluating MCPS' English for Speakers of
- Other Languages, or ESOL, curriculum and other classroom-based activities was beyond
- 42 the scope of our assignment. MCPS enrolled students assessed is limited English
- 43 proficient into the ESOL program. ESOL students do not speak standard American
- English as their primary language and have difficulty to various extents, reading, writing,
- speaking, or understanding English. In FY '05 13,025 students are enrolled in ESOL,





which represents 9% of MCPS' total enrollment and 44% of the total ESOL students in the 1 state of Maryland. Each MCPS high school cluster enrolls ESOL students. The numbers 2 in each range from 22 students in the Poolesville cluster to almost 1600 in the 3 Montgomery Blair cluster. Also, the high schools clusters that make up the Down County 4 consortium enroll 20% of MCPS' total students, but 35% of the MCPS ESOL population. 5 This next slide shows all the countries of origin and primary languages spoken by the 6 MCPS' ESOL students. While a little bit difficult to read, this slide does provide a sense of 7 the multitude of countries and languages associated with MCPS LEP families. The text 8 on the left shows ESOL students were born in 161 different countries, and as indicated in 9 yellow, 41% were born in the United States. The text on the right shows ESOL students 10 speak 144 different primary languages and again, indicated in yellow, 57% speak Spanish 11 as their primary language and no other single language is spoken by more than 5% of 12 ESOL students. This next slide presents data on free and reduced meals, or FARMS. 13 eligibility and mobility rates. The left-hand set of blue and yellow bars shows FY '05 14 FARMS eligibility for LEP and non-LEP students. FARMS eligibility is 54% for LEP 15 students compared to 20% for non-LEP students. The right-hand set of blue and yellow 16 bars shows FY '04 mobility rates. The mobility rate is 30% for LEP students, compared to 17 14% for non-LEP students. Karen will now provide an overview of MCPS' Language 18 Assistance strategies and the feedback OLO received from the school community. 19

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#### Karen Yoskowitz:

MCPS primarily utilizes four Language Assistance strategies to help LEP persons access MCPS programs and services. The first strategy is ESOL student support which includes bilingual counseling and educational assessments. The second strategy is multilingual parent outreach programs, intended to increase LEP parents' awareness and involvement in MCPS and other community services. The third strategy is providing oral interpretation and written translation services based on requests from individual school personnel or parents. The fourth strategy is telephone Language Assistance including an over the phone interpretation service. As part of our study we reviewed local research and solicited feedback from various members of the school community on how effectively MCPS communicates with LEP persons. OLO interviewed multiple MCPS Staff, LEP parents with the assistance of interpreters, and other community members interested in MCPS ESOL issues. Feedback indicates satisfaction with many of the programs and services MCPS provides for LEP students and parents. However, the feedback also points to opportunities for improvement. Several general themes and observations emerged during those meetings, and the five most recurring themes are: First, MCPS parent outreach Staff and ESOL student counselors communicate effectively with LEP families. Second, schools generally performed better providing interpretation and translation services for planned events than for unplanned events. Third, it is more difficult for LEP parents to access MCPS services if their children are not in ESOL programs. Fourth, the Language Assistance strategies utilized by MCPS vary by school. And fifth, similar to what you heard from the Council's Adult ESOL Task Force, English classes for LEP adults are important for communicating with parents.

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#### Scott Brown:



Building on OLO's research and feedback we received from the school community, OLO 1 provides three recommendations for Council action aimed at improving MCPS' 2 communication and supportive services for LEP parents. Our first recommendation is that 3 the Council request the Superintendent to develop a written MCPS policy to promote 4 greater consistency across schools on the use of Language Assistant Services. The 5 policy should identify available Language Assistant Services, establish procedures on the 6 use of the services for unplanned events, set requirements for Staff training on when and 7 how to use the services, and notify LEP parents about the availability of the services. 8 Both County government and MCPS currently hold a contract with the same telephone 9 interpretation services company. In order to take full advantage of potential economies of 10 scale, our second recommendation is that the Council ask the Superintendent and the 11 CAO to examine the feasibility and potential cost savings from a joint procurement of 12 Language Assistant Services. If such a procurement is deemed beneficial then 13 consideration should be given to inviting other County and bi-County agencies to 14 participate. Our third and final recommendation is that the Council request the 15 Superintendent to examine a number of specific improvement suggestions including 16 increasing the availability of multi-lingual Staff, providing employee's access to and 17 training on the use of telephone interpretation services, sending written material intended 18 for parents in English and other languages, improving the process for obtaining feedback 19 from LEP parents, and evaluating and expanding successful communication strategies 20 used by individual schools. We recommend that the Superintendent first determine which 21 improvements can be implemented with existing resources and then establish a priority 22 order for implementing improvements that will require additional resources. And 23 Education Committee work session for the report is scheduled for July 21. We would also 24 like to take this opportunity to publicly thank the MCPS Staff that worked with us 25 throughout the study program, especially Dr. Karen Woodson and her team of ESOL 26 teachers, counsels and parents support Staff. Thank you. 27

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Council President Perez:

Ms. Praisner.

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Councilmember Praisner:

Thank you very much. I had a couple of questions or comments. When you focused on LEP or ESOL students, you focused only on those enrolled in a LEP class, ESOL class. I wonder as we make progress with moving students out of LEP classes into regular programming classes, and, therefore, only ancillary support, if any, the issue of direction or interaction with parents becomes, I think as your report indicates, more of a challenge. At the same time, the goal of the ESOL program is to move the students out of ESOL. It reminds me to some extent of a corollary with special education where least restrictive environment would be infusion and inclusion might mean that a parent would also feel, in that situation, that they don't have as much interaction with Staff. Some of the strategies that have been used for the integration programs and initiatives with special education may have some value when we talk about moving out of an ESOL environment into a standard classroom environment as far as the parents are concerned, so I'd be interested in the School System's thoughts about that.



Having recently attended a, or observed a program for early childhood in Alexandria, where the result of the effectiveness of the program was that these were clearly potential ESOL students, but as a result of the effectiveness of that program, the students were not when they entered the Alexandria School System, entering into an ESOL classroom situation, that if one wanted to work aggressively on those kinds of efforts, that issue would have that same correlation in the future. So I think it's something we'd be interested in. Secondly, I had a question about MCPS and the way they are calculating mobility. In the past, it was my understanding that when a young person might go on extended absence from a school traditionally to travel with their parents, South America, that region. during the school year, those students are withdrawn from the school and then have to reregister at the school. So the mobility at the school is not a change in students, but a gap in instruction. Are we modifying the way we calculate mobility or are those students who don't necessarily change schools, and I don't want to diminish the impact from a stand point of the gap in instruction, but it's different than someone who's new to the school system completely. It's someone who stays at the same school, leaves for a period of time and then comes back. How are those captured as far as the mobility? Is the mobility rate still a function of anyone who enters and reregisters even if it's the same student at the same school?

And thirdly, the strategies for successful schools suggestion is not unique again to the ESOL program. I can remember many times when the community members felt that we had not, whether in a pilot program or in an identification of programs or ideas that are successful, have a challenge in ensuring that those strategies are universally known within the school system. So while Staff has identified from OLO something that is good, very good suggestion, it's not unique again to the ESOL program. So I'd be anxious to know the extent to which we've made any efforts on that.

Finally, while I think of many of the recommendations at the end relate to the CAO and the Superintendent working collectively together, and those are in many cases administrative issues, the suggestion that a policy be established, I hope, would be directed to the Board of Education which should set policy rather than the Superintendent.

Thank you all very much. I'm anxious to hear what ever other comments come out of both the Education Committee meeting and the rest of the discussion today. This is an important issue as I think we all acknowledge, it's not just assistance in the ESOL classroom perspective, but from a family engagement role, the research is very clear that the more a family is involved and feels invited and participating in instruction and in the understanding of the school system, the better it is for all of us. I see this as further implementation of what should be an effective parent involvement policy. So it shouldn't matter whether folks need some language assistance or not.

Council President Perez:

Mr. Subin.



- 1 Councilmember Subin:
- 2 I'm looking forward to hearing a full report in Committee. I think this is going to be one of
- the most valuable pieces that we've had. I just wanted to note the long-term support for
- 4 these issues that Mrs. Praisner has shown and the cutting edge work that the Council
- 5 President has shown since he got on the Council regarding the issues of ESOL and adult
- 6 literacy.

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- Council President Perez:
- 9 Thank you. Mr. Silverman.

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- 11 Councilmember Silverman:
- 12 Thank you, Mr. President. This is probably off topic but since you're all here, it's the same
- topic but not that precise. So here's my stupid question. If my son doesn't speak English
- and he enters first grade, could you tell me what he's getting in terms of services for his
- first grade class, how much time, and what is the expectation at which he would
- presumably be able to either speak or read English enough to have a reasonable shot at
- 17 reading at grade level?
- If you've got an answer now, but I'd like, he wants to know whether I want to take it up in
- 19 Committee, that's fine, too. That would be fine.

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- 21 Councilmember Subin:
  - You could come up with much more detailed --

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- 24 Councilmember Silverman:
- Yeah, sure.

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- 27 Councilmember Subin:
  - -- answer. I just have never had a, no, that's fine. That would be good.

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- 30 Councilmember Silverman:
- I just never had a sense about, you know, when we talk about trying to get kids to read at
- grade level by the end of second grade what the deal is. And, you know, if it's an hour a
- day or two hours a week or whatever, how does that actually jive with what the goal is.
- 34 Because last time I checked, we do continue to pass kids to the next grade whether, you
- know, whether they can read at grade level or not. So I would be happy to have the Ed
- 36 Committee take it up.

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- 38 Councilmember Subin:
- l'd like a detailed answer on that mapping all of that out. And were you using first grade
- as just an example?

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- 42 Councilmember Silverman:
- Just hypothetically. I'm trying to understand what happens when kids get into our system,
- but I mean, K-5, whatever.



Councilmember Subin: 1

K-5 would be more -- Sure. Great. Okay.

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- Council President Perez 4
- It's interesting if you look at the, oh, Mr. Andrews. You had your light on. I'm sorry. Go 5 ahead. 6

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- Councilmember Andrews:
- 8 Thank you. Well thanks to OLO for another very comprehensive report. I'm still reading it 9 but I wanted to note two charts there on Pages 20 and 21 that show why it's so important 10 to pay special attention to children who have limited English proficiency and that is 11 because if you look at the FARMS eligibility rate, which is the poverty measure, that 12 means they're eligible for free and reduced meals, and look at the mobility rate in the chart 13 that's across the page on Page 21, you'll see that there's a much higher eligibility rate for 14 free and reduced meals among students that have limited English proficiency and there's 15 also much higher mobility rate in terms of their movement during the school year. And so 16 those are additional challenges that many of these students face which means the school 17 system faces a tougher challenge as well because you have these three factors coming 18 together in many cases. And that's a very significant correlation, and I appreciate your 19 noting that as well in here, and some of the other charts as well that reinforce that. So 20

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- Council President Perez:
- Mr. Denis.

good job.

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- Councilmember Denis:
- Thank you, Mr. President. And I too, am going to await the review before the Education Committee and I'll reserve a lot of my comments and questions until then, but I just wanted to thank you all for an outstanding report. And following the briefing in my office, I did request information that you supplied and I think it's very important as a supplement to what's in the document itself. And that is, that the Montgomery County's ESOL students apparently represent 44% of the state total. And I think that's a very dramatic figure, and one that we should impress upon the State at every opportunity as a County government and through our legislative delegation. Also, as mentioned in your report, you refer to interagency procurement, which I think is very important item. It's not clear to me if that's an education item or a Management of Fiscal Policy item. Whichever it is, it's fine with me because I'm on both Committees, but the cost saving potential of interagency procurement is something that we've discussed from time to time in many different areas, and I think it is very worthwhile pursuing because there could be substantial savings there. I'm also struck by the statistic that you mentioned on Page 16, that 40% of the students were born in the United States, of the ESOL students were born in the United States.
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- This highlights for me that it may be necessary to have ESOL services for the parents, for 42 some parents, as well as for the students to help them gain English language proficiency 43
- and to help them with any issues that they might have in navigating MCPS. So again, we 44
- thank you for an excellent report. 45

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Council President Perez:

Your latter point, Mr. Denis, really bears repeating. If you look at the data, El Salvador is 3 number two, and I believe the last time I looked at that statistic, it was something like 4 maybe 10 or 12% so the United States is the birthplace by almost a factor of four from the 5 next one, and what that statistic tells us is that the work Mr. Subin and others and Mrs. 6 Praisner have been doing for decades on the issue of adult ESOL, that the Council 7 continues to do, is critically important because parents have been here for a while and 8 they're going to be here for a while. And they're not leaving because their children are 9 American citizens. And so this is a challenge that has been with us for a while and will 10 continue to be with us for a while. And when again, we talk about the trail of broken 11 promises, it's noteworthy that the Bush administration proposed budget for FY '06 12 proposes a 72% cut in adult education. 72% cut in adult education is proposed in the 13 Federal budget for the upcoming year. That would translate to Montgomery County to a 14 \$1 million loss of funding for adult education, adult literacy, and we already have. 15 somewhere depending on which statistics you look at, there's somewhere between 2 and 16 3,000 adults on waiting lists, they want to learn English. They know more than anybody 17 that the ticket to self-sufficiency is learning English, and if these cuts go through, we are 18 going to again, be left holding the bag and the bag continues to get heavier and heavier. 19 Last week it was the issue of healthcare. Today we're talking about education. And 20 again, a very compelling example of the challenges that lie ahead. One thing that this 21 report certainly illustrates is that the challenges do not end when the students leave the 22 ESOL population and enter the school population and I have remarkable faith and 23 optimism in Dr. Weast and Chairman Subin and Chairman and President O'Neil and 24 others' commitment to this issue. But that's one issue when you're in the committee Mr. 25 Chairman, that I hope that we can have discussion of because it appears to me that once 26 the students leave the ESOL setting that there appear to be some gaps in coverage and 27 we need to come up with a plan to ensure that we address that because the, as you well 28 know, Mr. Subin, far better than anybody on this Council, it's the teachers and the parents, 29 not in that order, that are going to make a difference in children's lives, and this 30 conversation we're having today is a conversation about parental involvement. You 31 cannot have meaningful parental involvement if the parent is incapable of communicating. 32 And when you overlay on that the cultural issues, in many countries of origin, if you're 33 called into your children's school, your child has done a bad thing, and so we not only 34 35 have to address the issue of language, we have to address the cultural challenges of parental engagement and so that double challenge of culture and language is something 36 that I hope the Committee can take up when they take up this issue, because it's not only 37 38 the challenges of the ESOL population while they're in the ESOL programs, but it's the challenges throughout once they graduate out and our kids are graduating out, and it's 39 remarkable the data that that shows the progress that our ESOL students are making. 40 There's a lot to be proud of in the data that we have from the school system. We have 41 more ESOL kids entering kindergarten every year. It's 1900 this year, 1700 last year, 42 something like 1500 the year before and yet our test scores are doing great among every 43 population. So we're doing a lot of things right and yet there's also significant room for 44 improvement. And so I look forward to Mr. Subin's leadership in the Committee taking up 45



this report. When we did this as it related to other County functions, and Bruce Romer 1 was here and Joe Beach is here today, I think that OLO process triggered a review and a 2 very candid self-assessment of what we're doing well and where we have room for 3 improvement, and as a result, I think we are much better situated today in County 4 government to ensure that we're meeting the needs of limited English proficient users of 5 human services, health and human services, DHCA, et cetera. And similarly, I'm 6 confident that this process is going to put us in an even better situation and position in the 7 MCPS context to do similar work. So I again take my hat off, if I had one on, to our 8 colleagues at OLO and look forward to working with Mr. Subin to address these 9 challenges which, some of which will be in the K-12 setting, but many of which are going 10 to be a function of making sure that we continue to fight hard for adult education funding 11 because the Governor refused to fund it in his last budget. The President wants to cut it. 12 These are investments in our work force. You can't have, you can't compete in the global 13 economy if you don't have a educated and trained work force, and this is basic work force 14 investment. You can't close the gap and raise the bar if you're not investing in adult 15 literacy, and I don't understand, it's a pretty simple concept. I don't quite get why our 16 President and our Governor don't get that. But that's a different guestion. Mr. Subin. 17

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Councilmember Subin:

Thanks, Mr. President. I just want to note that my father was frequently called in to school and every time he was called in, it was because I did something wrong. I do appreciate what you've said and how you've tied together the issue of the adults and the children because it's a given that if the children are non-English speakers that the adults are, and the parents are losing the role as parents in helping their children get

educated. And all too frequently what happens is there are role reversals where the children go to the doctor with their parents, and in many cases are doing the translating to say you have some fatal disease or there's something seriously wrong. I think what we're seeing is, we're going from a sorely inadequate funding for No Child Left Behind to every

adult being left behind. And what I'd like OLO and the study group to do when they come into Committee is see how that lack of funding, or that reduction in funding, is going to

assess your recommendations here in terms of the role that the parents are playing and try to see how we are going to be able to bring the parents back to their traditional role.

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- Councilmember President Perez:
- Okay. Did any of our other colleagues have anything they wanted to say in response?
  Our OLO colleagues have spoken. Anyone else?

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Judy Leck:

I'd just like to say that we appreciate the recommendations very much. We share your concerns. The report did state once a student exits ESOL services there is a need there to continue those. So we appreciate the report. We appreciate the recommendations that are given to us and we look forward to continuing to work with you on them.

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Council President Perez:



- 1 Thank you. Anyone else? All set. Okay. Great. Well, I'm sorry that we ended the
- 2 morning early. Mr. Subin is going to tap dance on the table like he did after the budget
- again. So he's been practicing. That's why that one item is broken there.

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- 5 Councilmember Praisner
- 6 Move very far out of the way.

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- 8 Councilmember Subin:
- 9 Can I have this dance with you, Mr. President?

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- 11 Council President Perez:
- Only if you lead.

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- 14 Councilmember Subin:
- 15 I'll lead.